

**DATE:** June 14, 2017

**TO:** Board of Commissioners

FROM: Kimberly Branam, Executive Director

**SUBJECT:** Report Number 17-25

**Update on Centennial Mills** 

#### **BOARD ACTION REQUESTED**

No action is requested; information only.

#### **SUMMARY**

At the June 14, 2017 Prosper Portland Board of Commissioners (Board) meeting, staff will provide an update on the status of the Centennial Mills redevelopment project (Project), a Prosper Portland-owned property located on NW Naito Parkway in the River District Urban Renewal Area (see Attachment A). Staff will provide the Prosper Portland Board with a summary of the outcome of the March 22, 2017 Portland City Council meeting and of follow-up research and outreach completed to date. Staff will also present next steps for identifying a qualified developer for the Project and a timeline for its disposition.

#### **BACKGROUND AND CONTEXT**

In order to obtain clarity regarding the return of the City of Portland (City) Police Bureau's Mounted Patrol Unit (MPU) to the site, staff presented two redevelopment options to Portland City Council on March 22, 2017, along with a recommendation for full site redevelopment concept (see Attachment B). City Council subsequently adopted Resolution No. 37275, directing Prosper Portland to pursue full site redevelopment. In addition, City Council asked staff to work with the Portland Housing Bureau (PHB) to explore the possibility of maximizing affordable housing on the site.

Staff from both agencies investigated the feasibility of increasing the amount of 60 percent median family income (MFI) restricted units on the site from ten percent (the Inclusionary Housing code requirement) to 35 percent of total units. The associated financial model showed that a minimum public subsidy of \$104,000 per unit would be required from PHB in order to enable development of additional affordable units. Currently, PHB has no available funds within the River District URA to commit to this concept and would require City Council approval to reallocate funds from other affordable housing projects in the district. Prosper Portland staff has relayed this information back to City Council, as directed by Resolution No. 37275. PHB staff does not anticipate requesting any reallocation of funds within the River District URA budget to the Project.

#### Jobs, Prosperity, Partnerships, and Neighborhoods

Programming within the full site redevelopment concept could include up to 20,000 square feet of creative office space, with 17,000 square feet of ground floor retail/commercial, all of which could

support more than 100 family-wage and accessible jobs. Prosper Portland is committed to working with future business tenants in maximizing inclusive opportunities for diverse and underrepresented populations. In accordance with City inclusionary housing requirements, one in ten residential units will be set aside for households making less than 60 percent MFI for the Portland region.

The State Historic Preservation Office will require a future developer to design, construct, and locate no fewer than five interpretive displays on and around the site. These displays will provide the public with information about the history of the Centennial Mills site, artifacts salvaged from the mills, and the wider impact of river-dependent trade throughout the Willamette River valley. Design feedback will be coordinated with Restore Oregon and the Historic Landmarks Commission. Finally, extension of the Willamette River Greenway and provision of a public access easement through the site will further advance the waterfront as a major regional amenity, available and accessible to all Portlanders.

#### <u>Disposition Process and Stakeholder Engagement</u>

Staff intends to solicit a buyer/developer of the site in early summer, returning to the Prosper Portland Board in fall 2017 for approval of the terms of sale. In order to provide an avenue for stakeholder feedback regarding the selection of a development partner, staff will assemble a Selection Advisory Committee to provide its recommendation to Prosper Portland staff. Committee members will be recruited from community groups, technical experts, and public partners. The selected developer will be expected to address the 2006 Centennial Mills Framework Plan as part of their development proposal.

#### River District URA Budget

The total Project budget from fiscal year (FY) 2014-15 through FY 2016-17 is \$20,000,000 (see Attachment C). Current hard and soft cost demolition actuals total \$13,728,819. Staff anticipates future expenses of approximately \$880,815 to complete site preparations for final disposition. Future expenses include ongoing maintenance and site security, Tanner Creek remediation, contaminated soils export, and other permit closeout expenses. Any final unspent project funds are anticipated to be reallocated to other RDURA priority projects.

#### **ATTACHMENTS**

- A. Property Aerial
- B. Full Site Redevelopment Concept
- C. FY 2016-17 River District URA Adopted Budget

# **Property Aerial**



## **Full Site Redevelopment Concept**



## River District URA Fiscal Year 2016/17 Budget

### Financial Summary Five-Year Forecast

Resources Peginning Fund Balance 72,512,435 11,930,517 15,608,531 21,867,608 20,324,817	14,281,899 3,616 - 225,963
Beginning Fund Balance 72,512,435 11,930,517 15,608,531 21,867,608 20,324,817	3,616
	-
Revenue 7.579 7.812 6.002 3.380 3.578	-
Grants - Federal except HCD 1,280,000 640,000	225.062
Interest on Investments 693,293 493,293 493,293 225,963 225,963	
Loan Collections 560.476 976.573 750.288 422.454 447.308	451,938
TIF - Short Term Debt 24,975,000 24,975,000 24,975,000 14,298,103 - TIF - Long Term Debt 17,000,000 3,500,000 - 8,000,000 3,832,216	-
Other Debt 17,981,785 - 9,500,000	
Property Sales 7,400,028 4,500,000	-
Rent and Property Income 2,197,699 2,233,524 2,222,124 2,187,924 2,187,924	2,187,924
Reimbursements 100,000 136,000 136,000 100,000 100,000	100,000
Transfers In 493,293 - 39,900,000 - Total Revenue 72,669,153 37,462,202 38,082,707 65,137,824 6,796,989	2,969,441
Total Resources 145,181,588 49,392,719 53,691,238 87,005,432 27,121,806	17,251,340
140,101,000 40,002,110 01,000,402 21,121,000	11,201,040
Requirements	
Administration	
A00025-Debt Management-RVD 437,608 686,014 1,266,919 35,178,202 65,000 Administration Total 437,608 686,014 1,266,919 35,178,202 65,000	-
Administration Total 437,608 686,014 1,266,919 35,178,202 65,000 Economic Development	-
Traded Sector	
A00056-Cluster Development-RVD 35,000 50,000	-
Community Economic Development   A00084-OT/CT Action Plan-RVD 65,000 65,000 - - -	-
Business Lending	
A00204-BL -General-RVD 15,000	-
Housing Housing	-
A00166-Affordable Housing-RVD 15,999,306 11,234,987 6,805,180 - 5,500,000	-
Housing Total 15,999,306 11,234,987 6,805,180 - 5,500,000	-
Infrastructure	
Public Facilities A00233-Union Station Grant-RVD 1,600,000 800,000 - 3,500,000 -	
Infrastructure Total 1,600,000 800,000 - 3,500,000 -	
Property Redevelopment	
Real Estate	
A00278-4th and Burnside-RVD 47,000 11,000	
A00285-Block Y-RVD 45,100 25,249 25,249 25,249 25,249 25,249	25,249
A00286-Union Station-RVD 892,971 922,707 922,707 922,707 922,707 A00288-Centennial Mills-RVD 10,246,753 33,024 33,024 33,024 33,024	922,707 33,024
A00289-Station Place Lot 5-RVD 904.000	33,024
A00290-Station Place Prkng-RVD 283,356 253,444 253,444 253,444 253,444	253,444
A00291-Block R-RVD 9,800 9,800 9,800 9,800 9,800 9,800	9,800
A00292-One Waterfront North-RVD 7,400 8,200	40.000
A00293-Old Fire Station Mgmt-RVD 218,000 418,000 18,000 18,000 18,000 A00295-Real Estate Mgmt-RVD 13,250	18,000
Redevelopment Strategy	-
A00276-Post Office-RVD 20,000 20,795,580 -	_
A00277-Dtwn Retail Strat-RVD 30,000	-
A00279-Broadway Corridor-RVD 590,000 400,000	
A00280-10th & Yamhill Redev-RVD 5,000,000 22,500 45,000 45,000 45,000	45,000
A00284-Multnomah County-RVD 16,948,460 - 9,500,000 A00517-OT/CT Investment & Parking-RVD 3,002,000 13,002,000 7,062,604	
Redevelopment Grants	
A00390-CLG-General-RVD 311,219 100,000 100,000 100,000 100,000	-
A00134-DOS-General-RVD 24,000	-
A00141-SIP-General-RVD 108,266	-
A00148-GFGP-General-RVD 45,201	450,000
A00497-Prosperity Investment Program (PIP) Grant-RVD 450,000 450,000 450,000 450,000 450,000 450,000 Property Redevelopment Total 39,174,776 15,655,924 18,419,828 22,652,804 1,857,224	1,757,224
Total Program Expenditures 57,326,690 28,491,925 26,606,927 61,331,006 7,422,224	1,757,224

### Financial Summary Five-Year Forecast

River District URA Fund	FY 2016-17	Approved FY 2017-18	Forecast FY 2018-19	Forecast FY 2019-20	Forecast FY 2020-21	Forecast FY 2021-22
Personnel Services	630,035	703,112	598,032	617,888	627,079	636,056
Total Fund Expenditures	57,956,725	29,195,037	27,204,959	61,948,894	8,049,303	2,393,280
Interfund Transfers - Indirect Charges	4,694,346	4,589,152	4,618,670	4,731,721	4,790,604	4,875,672
Interfund Transfers - Cash Transfers	70,600,000	-	-	-	-	-
Contingency	11,930,517	15,608,531	21,867,608	20,324,817	14,281,899	9,982,387
Total Fund Requirements	145,181,588	49,392,719	53,691,238	87,005,432	27,121,806	17,251,340