# PORTLAND DEVELOPMENT COMMISSION

DATE: October 14, 2009

TO: Board of Commissioners

**FROM:** Bruce A. Warner, Executive Director

SUBJECT: Report Number No. 09-124

Approve \$180,000 funding increase to Central City Concern for the Rose Quarter Housing Project

#### **EXECUTIVE SUMMARY**

#### **BOARD ACTION REQUESTED**

Adopt Resolution No. 6747

#### ACTION SUMMARY

This action will authorize an increase of \$180,000 to PDC's existing \$1,600,000 loan to Central City Concern for the Rose Quarter Housing project.

Central City Concern has requested in a letter dated 9/14/09 that PDC provide the \$180,000 in additional funding to cover a portion of cost overruns at the project (see Attachment 1).

#### PUBLIC BENEFIT

This action will enable the successful completion of an important Affordable Housing and Permanent Supportive Housing project in an underserved area of Northeast Portland. The project will also serve as the home to Multnomah County Hooper Detoxification Center

#### This action will support the following PDC goals:

- Sustainability and Social Equity
- Healthy Neighborhoods
- A Vibrant Central City
- Strong Economic Growth and Competitive Region
- Effective Stewardship over our Resources and Operations, and Employee Investment

#### PUBLIC PARTICIPATION AND FEEDBACK

Developer has informed and received feedback from the neighborhood association and other community groups regarding the target population and scope of work, which has been incorporated in to the project plan and design.

#### COMPLIANCE WITH ADOPTED PLANS AND POLICIES

Standard PDC policies were followed in the evaluation of this request for additional funding.

## FINANCIAL IMPACT

The additional funding of \$180,000 is included in the amended 09/10 OCCURA TIF budget (See Attachment 2).

#### **RISK ASSESSMENT**

There is little additional risk to PDC through the increased funding. PDC already has \$6,600,000 dedicated to the project through previous commission actions, of which approximately \$6,190,000 has previously been funded. If PDC declines to fund the additional \$180,000, the developer will need to identify an alternative funding source.

#### WORK LOAD IMPACT

There are sufficient resources within the Housing Department to process this request.

#### **ALTERNATIVE ACTIONS**

PDC is not obligated to provide additional funding in which case the developer will need to identify an alternative funding source.

#### CONCURRENCE

Loan committee has reviewed and supports taking this action.

#### BACKGROUND

On March 11, 2009, the Portland Development Commission Board approved Resolution No. 6682 that provided \$1,600,000 in funding for Central City Concern's Rose Quarter Housing project), in addition to \$5,000,000 of acquisition financing that was provided in 2004. Immediately prior to project financing closing in March 2009, the developer's abatement contractor started removal of previously identified asbestos containing and mold affected gypsum drywall, as well as the removal of vinyl wallpaper. Removing the wallpaper revealed more extensive mold growth on the existing gypsum drywall finishes than was identified in previous investigations, leading to the need for complete reconstruction of the fifth floor and additional abatement activities and spot repairs throughout the building.

Abatement work associated with the above identified problems has been completed and was funded through project contingencies. Reconstruction of the affected areas is in progress. The costs associated with the additional abatement work and reconstruction of affected areas is estimated at \$1,289,745. This amount combined with other known upcoming change orders of \$357,459 exceeds the project's current contingency by \$403,926. A portion of the deficit (\$179,000) can be made up through adjustments to line items in the current budget. However, given the current early stage of construction, it is prudent to recapitalize the contingency line item at 4% (\$488,812) to allow for future potential issues. This results in a funding gap of \$713,738 which is proposed to be addressed through a combination of OHCS funding, increased PDC funding, and developer equity as outlined in the table below.

#### Funding Gap Calculation

Additional Abatement and reconstruction	\$1,289,745
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Known upcoming Change Orders	\$357,459
Recapitalize contingency at 4%	\$488,812
Less funds available in other budget line items	(\$179,000)
Less existing contingency	(\$1,243,278)
Total	\$713,738

Proposed Budget to Cover Funding Gap

OHCS Trust Fund	\$200,000
OHCS Housing Plus	\$200,000
PDC Additional Funding	\$180,000
CCC Equity Contribution	\$133,738
Total	\$713,738

The additional sources of funding have been approved for the project.

### ATTACHMENTS:

- A) Funding request letter from Central City ConcernB) 09/10 Amended OCCURA budget

Board Report No. 09-124 - Rose Quarter Housing Project Funding Request October 14, 2009



Attachment A Page 1 of 1

Changing lives Building communities Creating opportunities

September 14, 2009

Dan Williams Portland Development Commission 222 NW Fifth Avenue Portland, OR 97209

#### Re: Rose Quarter Housing Request for Gap Funding

Dear Dan,

As you know, the Rose Quarter Housing development encountered unanticipated costs shortly after construction activities commenced this past spring. These costs were primarily related to moisture and mold related damage which had remained masked due to multiple layers of vinyl wall coverings, and the additional asbestos mitigation required by the resulting increase in demolition and construction scope. The upper floors were the most impacted, with the 5<sup>th</sup> (top) floor requiring a complete rebuild. This impacted Condo A to a greater extent as Condo B occupies the project's first two floors. All told, the project experienced approximately \$1.8M in additional costs (including typical contingency exposures unrelated to the mold\asbestos scope), leaving the project with a gap of approximately \$730,000.

To date Central City Concern has worked to bring additional sponsor equity of \$150,000 to the project and has also secured \$400,000 from OHCS, leaving a remaining gap of \$180,000.

Central City Concern is requesting an additional \$180,000 from PDC to fill the remaining project gap. These funds would be used in Condo A, which is the more severely impacted of the two condos. Even with the increase in costs the per unit cost remains below \$110,000, and we believe the project remains a very strong value for 176 new units of affordable housing.

Central City Concern greatly values the long partnership between PDC and CCC on this development, and we are looking forward to its opening next spring. Please let me know if you have any questions concerning this request.

Regards, Sean Hubert

Director of Housing

# **Financial Summary**

## Fund Summary - Five-Year Budget Projections

,		Deviced	Deviced	Faraaat		Faracat	
		Revised	Revised	Forecast	Forecast	Forecast	Forecast
		FY 2008-09	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Convention Cente	er URA						
Resources		7 070 000	E 000 44E	405 004	404 000	050 000	0
Beginning Fund Balance		7,379,026	5,363,115 0	135,621 0	191,823 0	256,836 0	0 0
Fees and Charges		2,500 125,000	160,000	110,000	100.000	150.601	0
Loan Collections	Interest on Investments		220,665	195,232	188,302	179,332	0
Property Income		251,232 1,050,000	126,000	4,000,000	0	0	0
Reimbursements		70,000	0	4,000,000	0	0	0
TIF Proceeds		7,392,600	12,787,200	3,396,600	7,117,875	3,715,403	0
Transfers In		642,259	0	0,000,000	0	0	0
Total Resources		16,912,617	18,656,980	7,837,453	7,598,000	4,302,172	0
Requirements		- , - , -	-,,	,,	,,	,,	
-							
Program Expenditure							
Business and Ind	y Economic Development						
	Community Econ	150,000	250,000	250,000	300,000	350,000	0
11/2030	Development	130,000	230,000	230,000	300,000	550,000	0
	usiness Assistance						
	Business Finance	900,000	1,060,851	550,000	250,000	300,000	0
	Business Retention	100,000	50,000	0	0	0	0
Target Ind							
	Business Finance	250,000	100,000	0	100,000	100,000	0
B	usiness and Industry Total	1,400,000	1,460,851	800,000	650,000	750,000	0
Housing							
Multi-Fami	ily - For Sale						
H19032	King/Parks Affordable Housing	299,752	500,000	625,000	625,000	0	0
H80003	Lloyd Cascadian Phase II	1,200	3,000	0	0	0	0
H80010	Fremont Housing	140,000	140,000	0	0	0	0
H80026	Grant Warehouse - Affordable Housing	100,000	300,000	1,600,000	0	0	0
Multi-Fami	ily - Rental Housing						
H80002	MFH - 2nd and Wasco	1,600	5,000	0	0	0	0
H80042	OCC Miracles Club	1,400,000	3,285,000	0	0	0	0
H80043	Rose Qtr Afford Rental Housing	800,000	1,244,100	0	0	0	0
H89030	Affordable Rental Housing	223,417	0	800,000	0	0	0
H89049	McCoy Apartments Rehab	0	500,000	0	0	0	0
	Strategies - Housing						
	Lloyd Hsg Policy/Planning	3,800	0	0	0	0	0
	lousing Bureau						
H28025	Administration	0	72,267	158,129	151,782	88,674	0
	Housing Total	2,969,769	6,049,367	3,183,129	776,782	88,674	0
Infrastructure							
Transporta	ation						
H16230	Lloyd Trans Improve/Streetcar	100,000	40,000	0	0	0	0
H16231	OCC Streetcar Planning	1,750,000	1,637,000	0	0	0	0
	MLK Jr Blvd Improvements	50,000	50,000	0	0	0	0
H25537	MLK Jr Blvd Gateway Improve	100,000	240,000	500,000	0	0	0
	Infrastructure Total	2,000,000	1,967,000	500,000	0	0	0

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## Fund Summary - Five-Year Budget Projections

-		Revised	Revised	Forecast	Forecast	Forecast	Forecast
		FY 2008-09	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Revitalization	-						
<b>Community Outreach - Revitalization</b>							
H11601	Community Outreach	20,000	20,000	20,000	20,000	10,000	0
Plans and	Strategies - Revitalization						
H25607	MLK Jr Blvd Action Plan Implmnt	10,000	10,000	0	0	0	0
	Eastside Central City Plan	75,000	83,292	0	0	0	0
H60042	N/NE Economic Dev Initiative	11,000	63,000	0	0	0	0
Redevelop	oment						
	Headquarters Hotel	1,900,000	4,000,000	500,000	0	0	0
H25533	Vanport Redevelopment	20,000	15,000	0	0	0	0
H25535	3934 NE MLK Renovation - Heritage Project	2,087,759	0	0	0	0	0
H25536	3510 NE MLK Fremont Redevel	237,000	0	0	0	0	0
H25605	MLK Jr Blvd Commercial Site Dev	30,000	50,000	0	0	0	0
H25606	Lloyd Commerical Development	20,000	10,000	0	0	0	0
H25610	Bee Car Rental Redevelopment	7,000	7,000	7,000	0	0	0
H25611	OCC Blk 47/49 Redevelopment	10,000	0	0	0	0	0
H25612	King/Parks Commercial	0	0	700,000	0	0	0
H25613	Rose Quarter Revitalization	0	360,000	0	3,500,000	1,900,000	0
H27001	Storefront Grants	250,000	250,000	250,000	250,000	150,000	0
H27050	DOS Grants	100,000	100,000	100,000	100,000	100,000	0
H28030	Redevelopment Loan Projects	1,500,000	1,000,000	500,000	1,000,000	680,023	0
	Revitalization Total	6,277,759	5,968,292	2,077,000	4,870,000	2,840,023	0
Administration Finance							
H98001	Debt Management	24,717	25,953	27,250	28,613	30,044	0
	Administration Total	24,717	25,953	27,250	28,613	30,044	0
otal Program Exper	nditures	12,672,245	15,471,463	6,587,379	6,325,395	3,708,741	0
ersonal Services		957,696	818,429	267,604	256,861	150,063	0
nternal Expenditures		2,517,521	2,231,467	790,647	758,908	443,368	0
otal Fund Expendit	ures	16,147,462	18,521,359	7,645,630	7,341,164	4,302,172	0
ontingency		765,155	135,621	191,823	256,836	0	0
nding Fund Balance		0	0	0	0	0	0
I Requirements		16,912,617	18,656,980	7,837,453	7,598,000	4,302,172	0