

**DATE:** April 20, 2016

TO: Board of Commissioners

**FROM:** Patrick Quinton, Executive Director

SUBJECT:Report Number 16-21Update on the Portland Development Commission Fiscal Year 2016-17 Proposed Budget

# **BOARD ACTION REQUESTED**

No action requested, informational only.

### **SUMMARY**

At the April 20, 2016, Portland Development Commission (PDC) Board of Commissioners (Board) meeting, staff will provide an update on the fiscal year (FY) 2016-17 PDC Proposed Budget (Proposed Budget). Subsequent to PDC Board input and direction, PDC staff will finalize the Proposed Budget in April and present to Portland City Council (City Council), acting as the PDC Budget Committee, on May 11, 2016. City Council is expected to approve the Proposed Budget on May 18, 2016. PDC staff will seek the PDC Board's approval of the City Council approved Proposed Budget at its June 8, 2016, meeting.

# **BACKGROUND AND CONTEXT**

The PDC FY 2016-17 budget development process began in October 2015 with the creation of draft work plans for FY 2016-17. From November 2015 through January 2016, PDC staff created draft expenditure budgets and revenue forecasts that were reviewed by the PDC Board on January 27, 2016, during the FY 2016-17 Budget Work Session.

Two advisory groups with stakeholders representing a broad cross-section of the community provided input on the draft budget. The Central City Budget Advisory Committee and the Neighborhood Economic Development Leadership Group Budget Sub-Committee each met three times since December 2015 to review the FY 2016-17 draft work plans and begin reviewing draft budgets. The FY 2016-17 Requested Budget included letters from both groups.

Since its release in early February, the Requested Budget has been reviewed by the City of Portland (City) Budget Office, and PDC participated in a City Budget Work Session on March 28, 2016, which focused on PDC's recommended decision packages for General Fund cuts and additions.

The Proposed Budget will amend the FY 2016-17 Requested Budget with the following changes:

- 1) Update resources and expenditure appropriations being removed from the FY 2015-16 Revised 2 Budget and move to the FY 2016-17 Proposed Budget. Projects include:
  - a. Housing Set Aside Requirements based on timing of Portland Housing Bureau projects;
  - b. Commercial lending program funding carryover (Lents Town Center, Gateway Regional Center, River District, and Downtown Waterfront urban renewal areas (URAs) to support

action plans and investment strategies in the FY 2016-17 Proposed Budget and Five-Year Forecast.

- c. Estimated timing for major redevelopment projects including the Convention Center Hotel Garage and United States Post Office acquisition.
- 2) Update PDC's General Fund resources and expenditures to reflect the Mayor's Proposed Budget decisions. Decisions will not be released by the Mayor's Office until April 28, 2016, and are therefore unknown at this time.

Following City Council approval of the FY 2016-17 budget on May 18, 2016, the budget will be submitted to the Tax Supervising and Conservation Commission to review and determine compliance with local budget law. Final changes approved by City Council will be presented along with final recommended changes for the PDC Board to adopt following the June 8, 2016, Tax Supervising and Conservation Commission Hearing.

# **ATTACHMENTS**

A. Draft Proposed Budgets / Five-Year Forecasts – River District and Oregon Convention Center URAs Draft Proposed Budgets

|  | Revised- 2<br>FY 2015-16 | Proposed<br>FY 2016-17 | Forecast<br>FY 2017-18 | Forecast<br>FY 2018-19 | Forecast<br>FY 2019-20 | Forecast<br>FY 2020-21 |
|--|--------------------------|------------------------|------------------------|------------------------|------------------------|------------------------|
| Convention Center URA                                    |                          |                        |                        |                        |                        |                        |
| Resources  |                          |                        |                        |                        |                        |                        |
| Beginning Fund Balance                                   | 41,116,424               | 29,674,765             | 1,004,426              | 2,428,750              | 173,326                | 1,051,050              |
| Fees and Charges   | 1,500                    | 1,931                  | 200                    | 800                    | 500                    | 800                    |
| Interest on Investments                                  | 30,000                   | 10,000                 | 10,000                 | 5,000                  | 0                      | 0                      |
| Loan Collections   | 351,008                  | 342,114                | 421,823                | 1,183,500              | 834,036                | 699,347                |
| Property Income  | 2,017,290                | 6,517,290              | 2,017,290              | 2,017,290              | 2,017,290              | 2,017,290              |
| Transfers In   | 0                        | 5,102,510              | 7,495,842              | 900,817                | 9,289,177              | 953,348                |
| Total Resources  | 43,516,222               | 41,648,610             | 10,949,581             | 6,536,157              | 12,314,329             | 4,721,835              |
| Requirements   |                          |                        |                        |                        |                        |                        |
| Program Expenditures                                     |                          |                        |                        |                        |                        |                        |
| Administration   |                          |                        |                        |                        |                        |                        |
| Financial Administration                                 |                          |                        |                        |                        |                        |                        |
| A45101350 Debt Management-CNV                            | 11,795                   | 30,045                 | 30,045                 | 30,045                 | 30,045                 | 30,045                 |
| Total Administration                                     | 11,795                   | 30,045                 | 30,045                 | 30,045                 | 30,045                 | 30,045                 |
| Business Development<br>Business Lending                 |                          |                        |                        |                        |                        |                        |
| L00210350 BL -General-CNV                                | 100                      | 110,110                | 110,000                | 150,150                | 150,000                | 150,150                |
| Total Business Development                               | 100                      | 110,110                | 110,000                | 150,150                | 150,000                | 150,150                |
| Housing<br>PHB Housing                                   |                          |                        |                        |                        |                        |                        |
| H15430350 Affordable Housing-CNV                         | 6,140,000                | 1,710,000              | 4,000,000              | 0                      | 0                      | 0                      |
| Total Housing  | 6,140,000                | 1,710,000              | 4,000,000              | 0                      | 0                      | 0                      |
| Property Redevelopment<br>Commercial Property Redevelopm |                          |                        |                        |                        |                        |                        |
| P35060515 Inn at Conv Ctr Mgmt-CNV                       | 1,793,173                | 1,769,357              | 1,769,357              | 1,769,357              | 1,769,357              | 1,769,357              |
| P35092015 Real Estate Mgmt-CNV-Adm                       | 5,000                    | 5,000                  | 5,000                  | 5,000                  | 5,000                  | 5,000                  |
| P35060615 Block 49-CNV-Adm                               | 100,925                  | 3,350                  | 3,350                  | 3,350                  | 3,350                  | 3,350                  |
| P35060415 Metro Park-CNV-Adm                             | 2,131                    | 0                      | 0                      | 0                      | 0                      | 0                      |
| P35060315 Shilo Inn-CVN                                  | 15,000                   | 0                      | 0                      | 0                      | 0                      | 0                      |
| P35060115 910 NE MLK Building-CNV-Adm                    | 18,731                   | 16,600                 | 16,600                 | 16,600                 | 16,600                 | 16,600                 |
| P35051415 Rose Qtr Master Plan-CNV                       | 0                        | 5,000,000              | 2,000,000              | 4,000,000              | 9,000,000              | 0                      |
| P35060715 Hotel Garage-CNV                               | 559,383                  | 0                      | 0                      | 0                      | 0                      | 0                      |
| P35051115 Block47-CNV-Adm                                | 6,200                    | 6,200                  | 0                      | 0                      | 0                      | 0                      |
| P35050715 ConventionCenter Hotel-CNV-Adm                 | 4,000,000                | 0                      | 0                      | 0                      | 0                      | 0                      |
| P35050515 Eco District-CNV-Adm                           | 2,500                    | 2,500                  | 2,500                  | 2,500                  | 0                      | 0                      |
| P35060215 Frmr B&K Car Rental-CNV-Adm                    | 10,500                   | 10,500                 | 0                      | 0                      | 0                      | 0                      |
| Total Property Redevelopment                             | 6,513,543                | 6,813,507              | 3,796,807              | 5,796,807              | 10,794,307             | 1,794,307              |
| Total Program Expenditures                               | 12,665,438               | 8,663,662              | 7,936,852              | 5,977,002              | 10,974,352             | 1,974,502              |
| Personal Services  | 147,226                  | 93,517                 | 83,979                 | 85,829                 | 88,927                 | 90,794                 |
| Transfers - Indirect                                     | 1,028,793                | 1,287,005              | 500,000                | 300,000                | 200,000                | 100,000                |
| Total Fund Expenditures                                  | 13,841,457               | 10,044,184             | 8,520,831              | 6,362,831              | 11,263,279             | 2,165,296              |
| Contingency  | 29,674,765               | 1,004,426              | 2,428,750              | 173,326                | 1,051,050              | 2,556,539              |
| Operating Transfers Out                                  | 0                        | 30,600,000             | 0                      | 0                      | 0                      | 0                      |
| Ending Fund Balance                                      | 0                        | 0                      | 0                      | 0                      | 0                      | 0                      |
| Total Requirements                                       | 43,516,222               | 41,648,610             | 10,949,581             | 6,536,157              | 12,314,329             | 4,721,835              |

|  | Revised- 2<br>FY 2015-16 | Proposed<br>FY 2016-17 | Forecast<br>FY 2017-18 | Forecast<br>FY 2018-19 | Forecast<br>FY 2019-20 | Forecast<br>FY 2020-21 |
|--|--------------------------|------------------------|------------------------|------------------------|------------------------|------------------------|
| River District URA   |                          |                        |                        |                        |                        |                        |
| Resources  |                          |                        |                        |                        |                        |                        |
| Beginning Fund Balance   | 52,655,293               | 83,039,398             | 26,703,740             | 18,506,670             | 33,203,650             | 10,368,234             |
| Debt Proceeds  | 11,673,378               | 14,277,183             | 157,562                | 9,500,000              | 00,200,000             | 10,000,204             |
| Fees and Charges   | 10,000                   | 7,579                  | 11,203                 | 10,244                 | 6,686                  | 2,110                  |
| Interest on Investments  | 200,000                  | 0                      | 0                      | 0                      | 0,000                  | 2,110                  |
| Intergovernmental Revenues   | 1,969,511                | 1,088,734              | 630,248                | 0                      | 0                      | 0                      |
| Loan Collections   | 5,359,380                | 235,823                | 1,040,599              | 768,830                | 438,228                | 457,132                |
| Long Term Debt   | 39,968,145               | 19,805,906             | 0                      | 0                      | 0                      | 4,427                  |
| Miscellaneous  | 4,834                    | 0                      | 0                      | 0                      | 0                      | 0                      |
| Property Income  | 9,548,749                | 6,966,015              | 2,466,015              | 6,466,015              | 2,466,015              | 2,466,015              |
| Reimbursements   | 179,235                  | 0                      | 0                      | 0                      | 0                      | 0                      |
| Short Term Debt  | 19,948,515               | 24,441,139             | 20,007,466             | 20,668,051             | 10,623,491             | 0                      |
| Transfers In   | 0                        | 0                      | 0                      | 0                      | 39,900,000             | 0                      |
| Total Resources  | 141,517,040              | 149,861,777            | 51,016,833             | 55,919,810             | 86,638,070             | 13,297,918             |
| Requirements<br>Program Expenditures<br>Administration<br>Financial Administration |                          |                        |                        |                        |                        |                        |
| A45101330 Debt Management-RVD  | 77,435                   | 65,000                 | 65,000                 | 65,000                 | 65,000                 | 65,000                 |
| Total Administration   | 77,435                   | 65,000                 | 65,000                 | 65,000                 | 65,000                 | 65,000                 |
| Business Development<br>Business Lending   |                          |                        |                        |                        |                        |                        |
| L00210330 BL -General-RIV  | 500,100                  | 0                      | 0                      | 0                      | 0                      | 0                      |
| Small Business & Community Dev   |                          |                        |                        |                        |                        |                        |
| B55005330 OT/CT Action Plan-RVD  | 145,000                  | 65,000                 | 65,000                 | 65,000                 | 0                      | 0                      |
| Traded Sector Business Dev   |                          |                        |                        |                        |                        |                        |
| B15100330 Cluster Development-RVD  | 50,000                   | 50,000                 | 50,000                 | 50,000                 | 0                      | 0                      |
| Total Business Development   | 695,100                  | 115,000                | 115,000                | 115,000                | 0                      | 0                      |
| Housing<br>PHB Housing   |                          |                        |                        |                        |                        |                        |
| H15430330 Affordable Housing-RVD   | 7,930,070                | 21,304,023             | 11,253,533             | 2,428,468              | 7,000,000              | 0                      |
| Total Housing  | 7,930,070                | 21,304,023             | 11,253,533             | 2,428,468              | 7,000,000              | 0                      |
| Infrastructure<br>Public Facilities  |                          |                        |                        |                        |                        |                        |
| N33033415 Pearl District Cir-RVD-Adm   | 1,100,000                | 0                      | 0                      | 0                      | 0                      | 0                      |
| N33022015 Union Station Grant-RVD-Adm  | 2,461,889                | 1,439,503              | 719,752                | 0                      | 3,500,000              | 0                      |
| Transportation   |                          |                        |                        |                        |                        |                        |
| N33030115 District Parking-RVD   | 0                        | 2,500,000              | 2,500,000              | 0                      | 0                      | 0                      |
| Total Infrastructure   | 3,561,889                | 3,939,503              | 3,219,752              | 0                      | 3,500,000              | 0                      |
| Property Redevelopment<br>Commercial Property Redevelopm                           |                          |                        |                        |                        |                        |                        |
| P33060115 Block Y-RVD-Adm  | 45,400                   | 45,100                 | 45,100                 | 45,100                 | 45,100                 | 45,100                 |
| P33060715 One Waterfront North-RVD-Adm   | 8,400                    | 508,400                | 0                      | 0                      | 0                      | 0                      |
| P33060615 Block R-RVD-Adm  | 9,800                    | 9,800                  | 9,800                  | 9,800                  | 0                      | 0                      |
| P33060545 Station Place Prkng-RVD-Adm  | 424,924                  | 266,811                | 266,811                | 266,811                | 266,811                | 266,811                |
| P33060525 Station Place Lot 5-RVD-Adm  | 204,000                  | 504,000                | 0                      | 0                      | 0                      | 0                      |
| P33092015 Real Estate Mgmt-RVD-Adm   | 10,550                   | 10,250                 | 10,250                 | 10,250                 | 10,250                 | 10,250                 |
| P33060215 Union Station-RVD-Adm  | 1,368,757                | 1,363,757              | 1,363,757              | 1,363,757              | 1,363,757              | 1,363,757              |
| P33060815 Old Fire Station Mgmt-RVD-Adm<br>Thursday, April 14, 2016 10:03:16 AM    | 23,000                   | 18,000                 | 0                      | 0                      | 0<br>Page 2 of 3       | 0<br>3 (D13d)          |
|  |                          |                        |                        |                        |                        | ,                      |

# Report - Budget Development Update on the FY 2016-17 Budget Five-Year Forecast Program Requirements Detail

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|  | Revised- 2<br>FY 2015-16 | Proposed<br>FY 2016-17 | Forecast<br>FY 2017-18 | Forecast<br>FY 2018-19 | Forecast<br>FY 2019-20 | Forecast<br>FY 2020-21 |
|--|--------------------------|------------------------|------------------------|------------------------|------------------------|------------------------|
| P33054315 RD Enviro Reimb-RVD          | 4,500                    | 0                      | 0                      | 0                      | 0                      | 0                      |
| P33052815 PNCA Contract-RVD            | 585                      | 0                      | 0                      | 0                      | 0                      | 0                      |
| P33052215 CC 2035-RVD-Adm              | 32,772                   | 0                      | 0                      | 0                      | 0                      | 0                      |
| P33052115 10th & Yamhill Redev-RVD-Adm | 1,750,000                | 3,250,000              | 0                      | 0                      | 0                      | 0                      |
| P33050315 Broadway Corridor-RVD        | 310,000                  | 590,000                | 0                      | 0                      | 0                      | 0                      |
| P33050215 4th and Burnside-RVD         | 46,400                   | 0                      | 0                      | 0                      | 0                      | 0                      |
| P33050115 Dtwn Retail Strat-RVD-Adm    | 30,000                   | 30,000                 | 0                      | 0                      | 0                      | 0                      |
| P33050015 Post Office-RVD-Adm          | 103,447                  | 0                      | 0                      | 0                      | 20,795,580             | 0                      |
| P33055115 Multnomah County-PDV-Adm     | 16,948,460               | 0                      | 0                      | 9,500,000              | 0                      | 0                      |
| P33060415 Centennial Mills-RVD-Adm     | 10,706,976               | 9,853,355              | 48,355                 | 48,355                 | 0                      | 0                      |
| Commercial Real Estate Lending         |                          |                        |                        |                        |                        |                        |
| R01100330 CPRL-General-RVD             | 3,500,000                | 5,502,000              | 8,502,000              | 562,604                | 0                      | 0                      |
| Community Redevelopment Grants         |                          |                        |                        |                        |                        |                        |
| G04100330 GFGP-General-RVD             | 25,000                   | 50,000                 | 50,000                 | 50,000                 | 0                      | 0                      |
| G03100330 SIP-General-RVD              | 300,000                  | 300,000                | 300,000                | 300,000                | 300,000                | 0                      |
| G02100330 DOS-General-RVD              | 100,000                  | 100,000                | 100,000                | 100,000                | 100,000                | 0                      |
| G01100330 CLG-General-RVD              | 100,000                  | 100,000                | 100,000                | 100,000                | 100,000                | 100,000                |
| Total Property Redevelopment           | 36,052,971               | 22,501,473             | 10,796,073             | 12,356,677             | 22,981,498             | 1,785,918              |
| Total Program Expenditures             | 48,317,465               | 47,924,999             | 25,449,358             | 14,965,145             | 33,546,498             | 1,850,918              |
| Debt                                   | 583,669                  | 1,297,528              | 1,305,406              | 1,780,406              | 36,498,326             | 0                      |
| Personal Services                      | 624,464                  | 630,035                | 590,529                | 603,535                | 625,320                | 638,452                |
| Transfers - Indirect                   | 5,085,559                | 4,694,346              | 5,164,870              | 5,367,074              | 5,599,692              | 5,761,738              |
| Total Fund Expenditures                | 54,611,157               | 54,546,908             | 32,510,163             | 22,716,160             | 76,269,836             | 8,251,108              |
| Contingency                            | 83,905,883               | 26,703,740             | 18,506,670             | 33,203,650             | 10,368,234             | 5,046,810              |
| Operating Transfers Out                | 3,000,000                | 68,611,129             | 0                      | 0                      | 0                      | 0                      |
| Ending Fund Balance                    | 0                        | 0                      | 0                      | 0                      | 0                      | 0                      |
| Total Requirements                     | 141,517,040              | 149,861,777            | 51,016,833             | 55,919,810             | 86,638,070             | 13,297,918             |