

DATE: September 9, 2015

TO: Board of Commissioners

FROM: Patrick Quinton, Executive Director

SUBJECT:Report Number 15-58Update on the Tax Increment Financing Set Aside for Affordable Housing Policy

BOARD ACTION REQUESTED

No action is requested; information only.

SUMMARY

The purpose of this item is for Portland Development Commission (PDC) staff to provide an update to the PDC Board of Commissioners (Board) on the Tax Increment Financing (TIF) Set Aside for Affordable Housing Policy (Set Aside Policy). The Set Aside Policy, which was originally adopted in 2006, stipulates that PDC annually provide a set amount of TIF funds to the Portland Housing Bureau (PHB) for the construction and preservation of affordable housing in Urban Renewal Areas (URAs).

Portland City Council (City Council) is expected to hold a hearing and vote on potential changes to the Set Aside Policy at its October 21, 2015, meeting; this report is intended to provide information to the PDC Board prior to the City Council meeting on changes to the Set Aside Policy proposed by the Portland Housing Advisory Commission (PHAC), a volunteer public advisory body that advises the PHB Director, the Housing Commissioner, and City Council on a range of housing policy and program issues.

BACKGROUND AND CONTEXT

On October 25, 2006, City Council adopted the original Set Aside Policy, requiring that "30% of Tax Increment Financing (TIF) over the life of an Urban Renewal District shall be dedicated to the development, preservation and rehabilitation of housing affordable to households with incomes below 80% median family income." The Set Aside Policy also required that by December 2010, City Council and PDC would conduct a thorough review of the Set Aside Policy's impact on TIF revenues, city housing, and other goals, and consider changes, if necessary.

On November 4, 2011, City Council adopted amendments to the Set Aside Policy. Whereas under the original Set Aside Policy each URA was required to meet its 30 percent requirement (some URAs had slightly different targets), the amended Set Aside Policy established a 30 percent citywide benchmark. The ordinance authorizing the amended Set Aside Policy additionally required that by June 30, 2015, City Council and PHB would conduct another thorough review and consider changes, if necessary.

In summer 2015, PHB requested that City Council postpone its hearing on the Set Aside Policy to fall 2015. Since then, PHB has engaged the PHAC on several occasions, and PHAC has recommended that City Council increase the Set Aside Policy from 30 to 50 percent of PDC's resources.

The current state of the Set Aside Policy budget and forecast for affordable housing across URAs and in aggregate can be found in Attachment A.

At the September 9, 2015, meeting, staff will present several scenarios to the PDC Board that elaborate how potential changes to the Set Aside Policy could affect current PDC priorities.

ATTACHMENTS

A. Affordable Housing Set Aside Budget and Forecast

| | FY 2015-16 | Five Year | Ten Year |
|---|-------------|---------------|---------------|
| Housing Set Aside Summary | Adopted | Forecast | Forecast |
| Downtown Waterfront | 19,031,552 | 19,286,117 | 19,286,117 |
| 21% Target | 91,402,338 | 91,402,338 | 91,402,338 |
| | 21% | 21% | 21% |
| South Park Blocks | 32,486,631 | 37,486,631 | 37,486,631 |
| 52% Target | 61,090,678 | 61,090,678 | 61,090,678 |
| | 53% | 61% | 61% |
| Oregon Convention Center | 20,749,293 | 20,749,293 | 20,749,293 |
| 26% Target | 78,564,626 | 78,564,626 | 78,564,626 |
| | 26% | 26% | 26% |
| Central Eastside | 8,613,394 | 14,585,385 | 15,253,993 |
| 15% (30% after \$35M reached/18% avg.) | 42,628,775 | 64,878,722 | 68,714,882 |
| NEW Estimated Target of 24% after URA Amendment | 20% | 22% | 22% |
| Lents | 25,535,365 | 51,555,935 | 53,555,935 |
| 30% Target | 83,008,463 | 160,982,035 | 160,982,035 |
| | 31% | 32% | 33% |
| Interstate | 40,861,823 | 96,586,113 | 96,586,113 |
| 30% Target | 116,516,343 | 234,470,131 | 234,470,131 |
| | 35% | 41% | 41% |
| Gateway | 10,209,132 | 13,933,942 | 20,325,820 |
| 30% Target | 27,137,271 | 49,976,406 | 67,467,797 |
| | 38% | 28% | 30% |
| North Macadam | 30,697,717 | 48,497,717 | 75,697,717 |
| 36% | 73,866,974 | 123,117,328 | 179,399,625 |
| NEW Estimated Target 42% after URA Amendment | 42% | 39% | 42% |
| River District | 87,388,361 | 101,440,118 | 101,440,118 |
| 30% Target | 224,210,043 | 318,352,763 | 318,352,763 |
| | 39% | 32% | 32% |
| Education | 82,875 | 82,875 | 82,875 |
| 30% Target | 978,808 | 978,808 | 978,808 |
| | 8% | 8% | 8% |
| Cumulative Housing Expenditures (All URAs) | 275,656,144 | 404,204,127 | 440,464,613 |
| Cumulative Set Aside Base (All URAs) | 799,404,319 | 1,183,813,835 | 1,261,423,684 |
| Total Percent of Set Aside Base | 34% | 34% | 35% |

Affordable Housing Set Aside Budget and Forecast