DATE: $\quad$ March 12, 2014
TO: Board of Commissioners
FROM: Patrick Quinton, Executive Director
SUBJECT: Report Number 14-10
Approving a Lease Agreement for Portland Development Commission-Owned Property at 5716 SE 92nd Avenue in the Lents Town Center Urban Renewal Area

## BOARD ACTION REQUESTED

Adopt Resolution No. 7043

## ACTION DESCRIPTION

This action by the Portland Development Commission (PDC) Board of Commissioners (Board) will authorize the PDC Executive Director to execute a ten-year lease agreement with two five-year options to renew (Lease) between PDC and Z. Haus, LLC (Z. Haus), for the 25,000 square foot PDC-owned building (Premises) referred to more commonly as the Bakery Blocks Building located at 5716 SE 92nd Avenue in the Lents Town Center Urban Renewal Area (LTC URA) (see map in Attachment A). This action will revitalize a vacant building in the heart of the Lents Town Center by renovating the Premises into a brewery, pub, and full-service restaurant centered on family-friendly entertainment, German style beer, and quality food. Construction is scheduled to begin May 2014; when complete in fall 2014, the project is expected to create 24 family wage jobs and will help further the transformation of the Lents Town Center.

The PDC Board approval is required for any commercial lease agreement for a term (including any option period) of more than five years. The PDC Financial Investment Committee (FIC) reviewed proposed material Lease terms on February 27, 2014, and recommended Board approval; these terms are summarized in Exhibit $A$ to the Resolution.

In a related action that does not require formal PDC Board approval, PDC will provide Z. Haus a $\$ 250,000$ Business Incentive Finance (BIF) loan for tenant improvements and a \$200,000 Economic Development Administration (EDA) loan for working capital.

This action strongly aligns with the Lents Five-Year Action Plan (Action Plan), a comprehensive investment strategy that will guide PDC and its partners' actions in the LTC URA. While the Action Plan addresses the entire LTC URA, PDC is focusing the majority of investment and staff activity on revitalizing the Lents Town Center; as such, the proposed Lease with Z. Haus is a significant step towards immediately implanting the Action Plan. Staff anticipates presenting the Action Plan to the Board at its April 2014 meeting for formal acceptance.

## BACKGROUND AND CONTEXT

The PDC Board authorized purchasing the Bakery Blocks Building through Resolution No. 6736 on September 9, 2009, as a strategic acquisition for future development in the Lents Town Center. Subsequent to acquisition, PDC has leased portions of the Bakery Blocks Building to a carpet store, a
painting contractor, and a bakery. The portion leased to the bakery has been vacant for several years and PDC has been eager to find a tenant for this space.
Z. Haus is a locally-owned, start-up business whose owners have extensive brewing and business management experience. PDC business development staff first interacted with representatives from Z . Haus several years ago when they were searching for space in Hillsboro or St. Johns to expand. Staff encouraged them to consider the Lents Town Center and have since worked with Z. Haus to negotiate a lease and loan for the Premises.

## COMMUNITY AND PUBLIC BENEFIT

This project has numerous community and public benefits, including:

1. Promotes revitalization by renovating a vacant building on SE 92nd Avenue;
2. Creates 24 jobs;
3. Leverages over $\$ 700,000$ in funding from other sources:

| Sources |  |  |
| :--- | ---: | ---: |
| Owner Equity | $\$ 240,000$ | $13 \%$ |
| Albina Community Bank Loan | $\$ 375,000$ | $21 \%$ |
| Equipment Loan | $\$ 100,000$ | $6 \%$ |
| PDC TI Allowance | $\$ 250,000$ | $14 \%$ |
| PDC BIF Loan | $\$ 250,000$ | $14 \%$ |
| PDC EDA Loan | $\$ 200,000$ | $11 \%$ |
| PDC Life/Safety Improvements | $\$ 389,808$ | $21 \%$ |
| PDC Storefront Grant | $\$ 10,000$ | $1 \%$ |
| Total Sources | $\$ 1,814,808$ | $100 \%$ |

4. Provides a reasonably priced, healthy food option in the Lents Town Center;
5. Supports entrepreneurial/startup culture for other small businesses to locate in the Lents Town Center;
6. Encourages direct purchases from local vendors such as the Lents International Farmers Market and other local farms that sell produce and craft products;
7. Draws new visitors and foot traffic to the Lents Town Center, benefitting other local businesses; and
8. Generates property taxes.

This project is aligned with the LTC URA plan by activating a vacant property and providing a catalyst for further development in the immediate area, and advances the Neighborhood Economic Development Strategy by improving local commercial corridors.

## PUBLIC PARTICIPATION AND FEEDBACK

In 2010, PDC collaborated with LTC URA stakeholders to identify new businesses that would serve local residents, fit the neighborhood profile, and attract other customers from outside the neighborhood to
the LTC URA. Among other kinds of uses, the stakeholders identified a brewpub as a business that PDC should work to recruit to the Lents Town Center.

## BUDGET AND FINANCIAL INFORMATION

The LTC URA fiscal year (FY) 2013-14 Revised Budget, FY 2014-15 Requested Budget, and Five Year Forecast can be found in Attachment B.

## RISK ASSESSMENT

There is a risk that $Z$. Haus could default on the Lease, in which case PDC can resume possession of the Premises and offer to other entities either for sale or lease.

## ALTERNATIVE ACTIONS

The Board could choose not to execute the Lease as proposed or to revise the Lease terms.

## ATTACHMENTS:

A. Site Map
B. LTC URA Adopted FY 2013-14 Revised Budget

Site Map


## LTC URA Adopted FY 2013-14 Revised Budget

## Five-Year Forecast Program Requirements Detail

| Revised-1 | Draft | Forecast | Forecast | Forecast | Forecast |
| :--- | :---: | :---: | :---: | :---: | :---: |
| FY 2013-14 | FY 2014-15 | FY 2015-16 | FY 2016-17 | FY 2017-18 | FY 2018-19 |

Lents Town Center URA
Resources

| Beginning Fund Balance | $11,200,993$ |
| :--- | ---: |
| Interest on Investments | 20,000 |
| Loan Colections | 139,000 |
| Property Income | 66,802 |
| Reimbursements | 400 |
| Short Term Debt | $7,845,688$ |
| Total Resources | $19,272,883$ |


| $6,872,634$ | $1,924,036$ |
| ---: | ---: |
| 10,000 | 10,000 |
| 101,526 | 101,526 |
| 66,802 | 24,802 |


| 284,995 | $1,110,362$ | $1,401,087$ |
| ---: | ---: | ---: |
| 10,000 | 10,000 | 10,000 |
| 100,789 | 100,515 | 100,515 |
| 523,548 | 66,802 | $2,627,787$ |
| 0 | 0 | 0 |
| $8,994,999$ | $9,628,190$ | $10,262,813$ |
| $\mathbf{9 , 9 1 4 , 3 3 1}$ | $10,915,869$ | $\mathbf{1 4 , 4 0 2 , 2 0 2}$ |

Requirements
Program Expendiltures Administration
FInanclal Administration

A45101360 Debt Management-LTC
Total Administration
Business Dev
Business Lending

## L02100360 BIF-General-LTC

| 100,000 | 700,000 | 700,000 | 700,000 | 700,000 | 700,000 |
| ---: | ---: | ---: | ---: | ---: | ---: |
| 300,000 | 0 | 0 | 0 | 0 | 0 |
|  |  |  |  |  |  |
| 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 |
| 50,000 | 50,000 | 50,000 | 50,000 | 50,000 | 50,000 |
|  |  |  |  |  |  |
| 30,000 | 30,000 | 30,000 | 30,000 | 30,000 | 30,000 |
| 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 |
| 155,000 | 0 | 0 | 0 | 0 | 0 |
| 300,000 | 0 | 0 | 0 | 0 | 0 |
| 955,000 | 800,000 | 800,000 | 800,000 | 800,000 | 800,000 |

Infrastructure
Parks
N36012515 Parks Public Impr-LTC-Adm

| 100,000 | $1,000,000$ |
| ---: | ---: |
|  |  |
| 400,000 | 0 |
| 400,000 | 600,000 |
| $1,000,000$ | 820,000 |
| 200,000 | 25,000 |
| 110,000 | 0 |
| $2,210,000$ | $2,445,000$ |

Transportation
N36031525 Foster-Woodstock-LTC-Adm
N36031535 122nd-Holgate/Ramona-LTC-Adm
N36031545 Foster-52nd to 82nd-LTC-Adm
N36032015 Lents Entryway-LTC-Adm
N36031415 Street/Sidewalks LID-LTC-Adm
Total Infrastructure
Portland Hsg Bureau
PHB Housing
H15292360 Property Management-LTC
H15410360 Home Repalr Projects-LTC
Home Buyer Assistance-LTC
H15430360 Affordable Rental Hsg-LTC
H15501360 NSP3 Acq/Rehab-LTC
H15900360 PHB Statt \& Admin-LTC
Total Portland Hag Bureau

| 5,400 | 0 | 0 |
| ---: | ---: | ---: |
| 670,785 | 500,000 | 500,000 |
| 543,124 | 500,000 | 500,000 |
| 305,200 | 400,000 | 400,000 |
| 52,600 | 0 | 0 |
| 829,091 | 400,000 | 400,000 |
| $2,406,200$ | $1,800,000$ | $1,800,000$ |

Property Redev
Commercial Property Redevelopm
P36051215 Jns Ck ind Area Revit-LTC-Adm
Tuesday, February 04, $2014 \quad$ 8:23:09 AM

| 0 | 0 |
| ---: | ---: |
| 500,000 | 750,000 |
| 500,000 | 750,000 |
| 400,000 | 500,000 |
| 0 | 0 |
| 400,000 | 500,000 |
| $1,800,000$ | $2,500,000$ |

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## Five-Year Forecast Program Requirements Detail

|  | Revised- 1 <br> FY 2013-14 | $\begin{gathered} \text { Draft } \\ \text { FY 2014-15 } \end{gathered}$ | Forecast <br> FY 2015-16 | Forecast <br> FY 2016-17 | $\begin{aligned} & \text { Forecast } \\ & \text { FY 2017-18 } \end{aligned}$ | $\begin{aligned} & \text { Forecast } \\ & \text { FY 2018-19 } \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| P36050815 SE 92nd Redev-LTC-Adm | 2,500 | 0 | 0 | 0 | 0 | 0 |
| P36055015 Foster Road Redev-LTC-Adm | 520,000 | 20,000 | 20,000 | 20,000 | 20,000 | 20,000 |
| P36060735 93rd \& Davis Lot-LTC-Adm | 125 | 125 | 125 | 125 | 125 | 125 |
| P36091015 Public Outreach-LTC-Adm | 2,000 | 2,000 | 2,000 | 2,000 | 2,000 | 2,000 |
| P36090015 Project Development-LTC-Adm | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 |
| P36061015 Archtct\|ronPrdctBIdg-LTC-Adm | 9,827 | 209,827 | 9,827 | 9,827 | 9,827 | 9,827 |
| P36060935 MetroAuto Bldg \& Lot-LTC-Adm | 60,878 | 10,878 | 10,878 | 10,878 | 10,878 | 0 |
| P36050915 LTC Town Ctr Redev-LTC-Adm | 100,000 | 100,000 | 100,000 | 25,000 | 25,000 | 25,000 |
| P36060815 F \& W Triangle-LTC-Adm | 1,182 | 1,182 | 1,182 | 0 | 0 | 0 |
| P36060725 93rd \& Woodstock Lot-LTC-Adm | 1,290 | 1,290 | 1,290 | 1,290 | 1,290 | 1,290 |
| P36060615 LTC II Parking Lot-LTC-Adm | 5,105 | 5,105 | 5,105 | 5,105 | 5,105 | 5,105 |
| P36060515 Tate Lot-LTC-Adm | 3,994 | 3,994 | 3,994 | 3,994 | 3,994 | 3,994 |
| P36060135 Sullivan Property-LTC-Adm | 922 | 922 | 922 | 922 | 922 | 922 |
| P36060925 MetroAuto Whisl WLot-LTC-Adm | 3,700 | 53,700 | 3,700 | 3,700 | 3,700 | 0 |
| P36060125 Prkng Lt\&FrmrChrchLt-LTC-Adm | 4,379 | 4,579 | 4,579 | 4,579 | 4,579 | 4,579 |
| P36060415 Bauske Lot-LTC-Adm | 1,126 | 1,126 | 0 | 0 | 0 | 0 |
| P36060145 Foster Road Lot-LTC-Adm | 1,400 | 1,400 | 1,400 | 1,400 | 1,400 | 1,400 |
| P36060155 Crossroads Plaza-LTC-Adm | 3,241 | 3,241 | 3,241 | 3,241 | 3,241 | 3,241 |
| P36060165 McGalliard Lots-LTC-Adm | 5,061 | 5,061 | 5,061 | 5,061 | 5,061 | 5,061 |
| P36060225 92nd Street Club Lot-LTC-Adm | 3,100 | 3,100 | 3,100 | 3,100 | 3,100 | 3,100 |
| P36060235 Edmondson's Lot-LTC-Adm | 2,200 | 2,200 | 2,200 | 2,200 | 2,200 | 2,200 |
| P36060325 Lents Little Lge Fld-LTC-Adm | 5,647 | 5,647 | 5,647 | 5,647 | 5,647 | 5,647 |
| P36060335 Bakery Block-LTC-Adm | 360,938 | 251,037 | 51,037 | 51,037 | 51,037 | 51,037 |
| Commercial Real Estate Lending |  |  |  |  |  |  |
| R01100360 CPRL-General-LTC | 2,697,000 | 4,450,000 | 4,950,000 | 4,000,000 | 4,000,000 | 4,000,000 |
| Community Redevelopment Grants |  |  |  |  |  |  |
| G01100360 CLG-General-LTC | 853,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 |
| G02100360 DOS-General-LTC | 75,000 | 72,000 | 75,000 | 75,000 | 75,000 | 75,000 |
| G03100360 SIP-General-LTC | 300,000 | 560,000 | 300,000 | 300,000 | 300,000 | 300,000 |
| G04100360 GFGP-General-LTC | 125,000 | 50,000 | 125,000 | 125,000 | 125,000 | 125,000 |
| Total Property Redev | 5,208,615 | 6,028,414 | 5,895,288 | 4,869,106 | 4,869,106 | 4,854,528 |
| Total Program Expenditures | 10,789,815 | 11,093,414 | 8,515,288 | 7,489,106 | 7,489,106 | 8,174,528 |
| Personal Services | 570,508 | 457,618 | 433,349 | 337,384 | 525,736 | 722,614 |
| Transfers - Indirect | 1,979,695 | 1,449,621 | 1,282,796 | 977,478 | 1,499,941 | 2,030,502 |
| Total Fund Expenditures | 13,340,018 | 13,000,653 | 10,231,433 | 8,803,968 | 9,514,783 | 10,927,644 |
| Contingency | 5,932,865 | 1,924,036 | 284,995 | 1,110,362 | 1,401,087 | 3,474,557 |
| Ending Fund Balance | 0 | 0 | 0 | 0 | 0 | 0 |
| Total Requirements | 19,272,883 | 14,924,689 | 10,516,428 | 9,914,330 | 10,915,870 | 14,402,201 |

