

**DATE:** October 10, 2012

**TO:** Board of Commissioners

FROM: Patrick Quinton, Executive Director

**SUBJECT:** Report Number 12-36

Authorizing a Grant Agreement with Portland + Oregon Sustainability Institute in an Amount Not to Exceed \$105,000 for Delivery of Sustainability Activities, Including EcoDistrict Development within the Pilot Areas in North Macadam, Lents Town Center,

and Gateway Regional Center Urban Renewal Areas

#### **BOARD ACTION REQUESTED**

Adopt Resolution No. 6974

### **ACTION DESCRIPTION**

This action authorizes the Portland Development Commission (PDC) Executive Director to enter into a grant agreement with the Portland + Oregon Sustainability Institute (POSI) in an amount not to exceed \$105,000 for the delivery of pilot EcoDistrict-related developments. PDC Board of Commissioners' (Board) approval of this expenditure is necessary because the total aggregate expenditure by PDC on grants for this entity on this project and others over multiple fiscal years is \$942,000, greater than the \$500,000 expenditure authority of the Executive Director.

POSI's EcoDistrict initiative was developed as a three-year partnership with the City of Portland (City) and PDC starting in FY 2009-2010. Based on this partnership, it was anticipated FY 2011-2012 would be the final year of significant grant agreement investment; however, this fourth year of incremental investment in the South Waterfront (North Macadam Urban Renewal Area (URA)), Growing Gateway (Gateway URA), and Foster Green (Lents URA) pilot areas will ensure projects are actively under way across the five pilot areas identified at the beginning of the initiative.

## **BACKGROUND AND CONTEXT**

In 2008, members of Portland City Council (City Council) including Mayor Adams convened many of the region's leading academic, government, business, and nonprofit organizations to align and accelerate the broad array of sustainability efforts across the region and to harness Portland's unique position as a leader in sustainability. An outcome of that meeting was a commitment to create POSI as a nonprofit that brings together business, higher education, nonprofit, and municipal leaders to drive a set of next-generation initiatives for urban sustainability in the metro region.

The EcoDistricts initiative is a comprehensive strategy to accelerate sustainable development at a neighborhood scale by integrating building and infrastructure projects with community involvement and ownership. POSI has identified eight EcoDistrict performance areas. Development of the EcoDistrict pilot areas, projects, and private sector involvement are action items in the 2009 City of Portland

Economic Development Strategy: A Five-Year Plan for Promoting Job Creation and Economic Growth as approved by the Board and City Council. The grant agreement was reviewed by the PDC Financial Investment Committee and recommended for approval to the PDC Executive Director and Board.

Deliverables and outcomes resulting from POSI grant agreement activities and the EcoDistrict initiative to date include:

- EcoDistrict Framework and related toolkits
- Annual EcoDistrict Summit with national and global attendance
- Stakeholder-led stewardship organizations in each of the five pilot areas
- Project feasibility/identification
  - Lloyd district energy feasibility, energy efficiency retrofit scope, integrated infrastructure roadmap (water, energy, wastewater)
  - South of Market district energy feasibility, grant funding secured (Bullitt Foundation and PSU Institute for Sustainable Solutions) for comprehensive EcoDistrict Assessment
  - South Waterfront district energy feasibility, smart grid and bike sharing scope
  - Gateway full EcoDistrict Assessment and re-energize energy retrofit scope
  - o Lents full EcoDistrict Assessment and Foster Lents Integrated Partnership coordination
- Projects under way
  - Lloyd Rose Quarter district energy, Holladay Green Street, energy efficiency retrofit program with key district property owners and Northwest Energy Efficiency Alliance
  - South Waterfront Integrated infrastructure analysis with Oregon Health & Science University (OHSU) and Zidell property

### **COMMUNITY AND PUBLIC BENEFIT**

PDC's investment in POSI and the EcoDistricts initiative supports the City's green economy, jobs, and development agenda. PDC resources will help support next-generation district planning and development at a district scale, consistent with the implementation of the City's Economic Development Strategy. Examples of projects, technologies, or strategies resulting from this partnership and initiative include the assessment completed for the neighborhood pilots, including identification of a neighborhood commercial energy retrofit program, and a green infrastructure analysis under way with OHSU and Zidell for the North District of South Waterfront.

## **PUBLIC PARTICIPATION AND FEEDBACK**

Over the last three years, POSI has undertaken significant outreach to district stakeholders, clean technology professionals, the general public, and an international audience of practitioners via:

- Annual EcoDistrict Summit convening of nearly 500 practitioners and stakeholders to discuss new models for innovation at the district scale
- EcoDistricts Institute an executive level training program for municipal, non-government organizations, and development professionals leading district-scale sustainable development projects across North America
- Mayor's Subcabinet and Technical Advisory Committee development and refinement of EcoDistrict Framework and related documents
- Meetings with the district stakeholders and formation of governance associations:
  - Lloyd EcoDistrict and related Lloyd District Transportation Management Association

- Portland State University and adjacent property owners and partners
- South Waterfront Community Association and OHSU
- Lents URA Committee and Foster Green Steering Committee
- Gateway URA Committee and stakeholders

Stakeholders in each of the pilot areas as well as the broader sustainability community and private industry sector have shown significant interest in the EcoDistrict initiative and the potential community and economic development opportunities derived from the initiative. On October 31, 2012, the Bureau of Planning and Sustainability (BPS) together with pilot area stakeholders will present a resolution to City Council seeking designation as EcoDistricts and offering technical assistance and support from the City.

POSI anticipates conducting similar ongoing outreach at a local, national, and international level.

## **BUDGET AND FINANCIAL INFORMATION**

This action commits PDC to allocate \$77,500 across three URAs and administer \$27,500 of BPS resources to be conveyed to PDC via an Intergovernmental Agreement. A detailed breakdown of resources is as follows:

Projects	PDC Sources	Budget	<b>BPS Sources</b>
(1) No Macadam/ South Waterfront	\$27,500	NMAC – P32550515 – EcoDistrict	\$12,500
(2) Lents/Foster Green	\$25,000	Lents URA – P36051215 – Johnson Creek Industrial Area Revitalization	
(3) Gateway	\$25,000	Gateway URA – N38028915 – Central Gateway Redevelopment Strategy	
(4) General Fund			\$15,000
Total	\$77,500		\$27,500

Resources are available in the various URA Adopted FY 2012-2013 and Forecast Years Budgets as shown in Attachment A.

In FY 2009-2010, PDC provided grant assistance to POSI in the amount of \$492,000, of which \$175,000 was general fund monies and \$317,000 was PDC tax increment financing. In FY 2010-2011, PDC provided grant assistance to POSI in the amount of \$250,000. In FY 2011-2012, PDC provided grant assistance to POSI in the amount of \$200,000. The total aggregate expenditure by PDC on grants for this entity on this project and others over multiple fiscal years is \$942,000.

## **RISK ASSESSMENT**

The proposed grant agreement has been discussed with the Mayor's Office and BPS. It is not anticipated that the grant agreement will require additional resources. However, additional PDC resources may be allocated on a district-by-district basis to fund project specific technical reports (e.g., district energy, district stormwater, or wastewater management studies, etc.) and implementation as determined by resource availability and stakeholder input.

POSI has or will actively pursue foundation and private partner matching project resources as outlined in the proposed scope of work. POSI has also leveraged other resources to cover an annual operating budget and program, including \$25,000 from Portland State University, approximately \$100,000 from Summit revenues and approximately \$200,000 from foundations or other private sponsors.

## **ALTERNATIVE ACTIONS**

The Board could elect not to authorize entering into this grant agreement. If the Board elects not to authorize the grant agreement, POSI's activities in the three pilot district areas would be unfunded and the initiative and any related projects may be significantly delayed. POSI may also lose any matching funds and/or leverage to pursue matching funds required for its operating budget.

## **ATTACHMENTS**

- A. Project Summary and Map
- B. Gateway, Lents Town Center, and North Macadam URAs FY 2012-2013 Approved Budgets

### **PROJECT SUMMARY AND MAP**

**Project Name**: EcoDistrict

**Description**: A comprehensive strategy to accelerate sustainable development at the

neighborhood scale

**Location**: Multiple districts

**URA**: Gateway, Lents, North Macadam, Oregon Convention Center, South Park

**Blocks** 

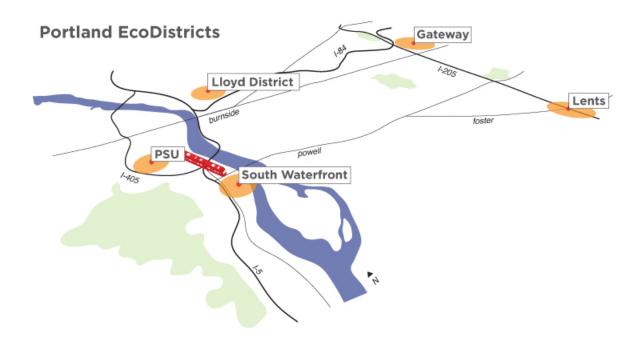
**Current Phase**: Project development with private sector and industry partnership

**Next Milestone**: Project implementation

**Completion Target**: 2013

Outcome: Pilot district and project implementation across all five pilots identified in 2009

Site/Project Map:



## **URA Financial Summaries**

## Five-Year Forecast Project Requirements Detail

FY 2011-12 FY 2012-13 FY 2013-14 FY 2014-15 FY 2015-16 FY 2016-17

		FY 2011-12	FY 2012-13	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17	
Gateway Region	nal Center URA							
Resources Beginning Fund Balance		3,593,460	2,740,312	2,190,830	1,536,776	1,116,358	1,310,744	
Interest on Investments		7,000	8.000	9,000	2,000	2.000	2.000	
Intergovernmental Rev		208.500	0,000	0.000	2,000	2,000	2,000	
•	enues	208,500	11.011	17.802	18,419	18.419	18.419	
Loan Collections		22,702		1.500.000	555,000	18,419	18,419	
Long Term Debt		_	3,200,000	1,500,000	000,000	0	0	
Reimbursements Short Term Debt		1,706	0	_	_	_	_	
		3,315,963	2,705,290	2,634,138	2,455,337	2,626,147	1,625,463	
Total Fund Resource	es	7,149,331	8,664,613	6,351,770	4,567,532	3,762,924	2,956,626	
Requirements								
Program Expenditure	s							
Administration								
Urban Renewal	Plan Area Develo							
P38091015	Public Outreach-GTW-Adm	0	3,000	3,000	3,000	3,000	3,000	
Financial Admir	nistration							
A45101380	Debt Management-GTW	10,000	10,000	10,000	10,000	10,000	10,000	
	Administration To	tal 10,000	13,000	13,000	13,000	13,000	13,000	
Business Dev								
Cluster Industr	y Development							
B15100380	Cluster Development-GTW	200,000	100,000	100,000	100,000	100,000	100,000	
B15102380	Site Recruitment-GTW	14,250	16,500	16,500	0	0	0	
T01069380	Lean Manufacturing-GTW	25,000	25,000	25.000	25,000	0	0	
Business Lend	ing							
	BIF-General-GTW	150,000	150,000	150.000	150.000	150,000	150,000	
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Small Business	: & Entrepreneurs							
	& Entrepreneurs Community Development-GTW	150 000	100 000	100 000	100 000	100 000	100 000	
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B55900380  Infrastructure Public Facilities N38028915 N38029215 Transportation N38028915  Portland Hsg Bure PHB Housing H15292380 H15430380 H1590380 H15917380 H15934380  Property Redev Commercial Preparation P38059015 P38059017 P38059015 Commercial Reference R01100380 Community Rec	Community Development-GTW Business Dev To  S Central Gateway Redev-GTW-Ar Receiving Ctr Prop-GTW-Adm  Central Gateway Redev-GTW-Ar Infrastructure To au  Property Maintenance-GTW Affordable Rental Hsg-GTW PHB Staff & Admin-GTW Ventura Park-GTW Gateway/Glisan-GTW Portland Hsg Bureau To operty Redevelopm Commercial Dev-GTW-Adm Commercial Dev-GTW-Adm Commercial Dev-GTW-Mgmt Public Outreach-GTW-Adm au Estate Lending CPRL-General-GTW	tal 539,250  dm 715,000 17,015  dm 0 732,015  0 0 114,081 144,200 1,414,000 1,414,000 tal 1,672,281  222,034 120,400 32,366 3,000	391,500 0 0 368,000 368,000 2,000 0 321,441 315,440 2,800,000 3,438,881 1,000,000 0	391,500 0 0 0 2,000 0 88,417 0 1,000,000 1,090,417 2,150,000 0	375,000 0 0 2,000 900,000 51,393 0 953,393	350,000 0 0 2,000 91,212 52,784 0 145,996	350,000 0 0 2,000 91,185 55,628 0 0 148,813	

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# Five-Year Forecast Project Requirements Detail

FY 2011-12 FY 2012-13 FY 2013-14 FY 2014-15 FY 2015-16 FY 2016-17

Lents Town Cer	nter LIRA							
Lents Town Cer	ILEI OIKA							
Resources	_		40 700 000	4 0 4 0 7 4 7	E 500 000	7.047.400	0.745.500	5 000 440
Beginning Fund Balance Interest on Investments			12,789,086 6,000	4,348,747 7,000	5,583,896 5,000	7,647,483 5.000	3,745,500	5,003,412 5,000
Loan Collections			149,000	173,000	173,000	173,000	5,000 173.000	173,000
Long Term Debt			0 000	9.000.000	8.500.000	0	2.868.963	175,000
Property Income			20.000	0	0,000,000	0	0	0
Reimbursements			0	300,000	0	0	0	0
Short Term Debt			7,562,840	6,561,365	6,612,917	6,593,963	7,169,513	6,500,482
Total Fund Resource	S		20,526,926	20,390,112	20,874,813	14,419,446	13,961,976	11,681,894
Requirements								
Program Expenditures								
Administration								
Urban Renewal	Plan Area Develo							
P36091015	Public Outreach-LTC-Adm		0	1,000	1,000	1,000	1,000	1,000
Financial Admir	nistration							
A45101360	Debt Management-LTC		10,000	10,000	10,000	10,000	10,000	10,000
	Administration	Total	10,000	11,000	11,000	11,000	11,000	11,000
Business Dev								
Cluster Industry	/ Development							
B15100360	Cluster Development-LTC		30,000	30,000	30,000	30,000	30,000	30,000
B15102360	Site Recruitment-LTC		38,000	16,500	16,500	0	0	0
B15202360	Green Innovation Park-LTC		185,000	0	0	0	0	0
T01069360	Lean Manufacturing-LTC		30,000	30,000	30,000	30,000	30,000	30,000
Business Lendi	ng							
L02100360	BIF-General-LTC		800,000	900,000	900,000	900,000	900,000	900,000
Small Business	& Entrepreneurs							
B55900360	Community Development-L	TC	200,000	200,000	200,000	200,000	200,000	200,000
	Business Dev	Total	1,283,000	1,176,500	1,176,500	1,160,000	1,160,000	1,160,000
Infrastructure								
Parks								
N36012515	Parks Public Impr-LTC-Adn	1	265,000	200,000	900,000	0	0	0
Transportation								
N36031415	Street/Sidewalks LID-LTC-A	Adm	377,000	400,000	0	0	0	0
N36031515	Norhd Trans Safe Impr-LTC	-Adm	2,200,000	0	0	0	0	0
N36031525	Foster-Woodstock-LTC-Adr	n	0	800,000	0	0	0	0
	122nd-Holgate/Ramona-LT		0	1,000,000	0	0	0	0
	Foster-52nd to 82nd-LTC-A	dm	0	0	1,000,000	1,000,000	0	0
N36032015	Lents Entryway-LTC-Adm		0	600,000	0	0	0	0
	Infrastructure	Total	2,842,000	3,000,000	1,900,000	1,000,000	0	0
Portland Hsg Bure	au							
PHB Housing				_		_	_	
	The Glen Apartments-LTC		462,359	0	0	0	0	0
	Home Repair Projects-LTC	_	664,362	500,000	500,000	500,000	500,000	500,000
	Home Buyer Assistance-LT	С	468,621	500,000	500,000	500,000	500,000	491,300
	Affordable Rental Hsg-LTC		940,000	500,000	0	1,000,000	2,091,300	0
	PHB Staff & Admin-LTC		742,676	552,205	654,283	888,599	884,133	674,284
	Holgate House-LTC		600,000	476,147	0	0	0	0
	PCRI Scat Sites 2 (NOFA)-		88,882	0	0	0	0	0
	Scat Site Home Rehab-LTC	,	807,000	0	0	0	0	0
	Raymond St Apt-LTC		1,114,000	0	0	0	0	0
	Beyer Court Apts-LTC		330,872	0	0	0	0	0
	Svaboda Court Project-LTC		2,134,300	0	0	0	0	0
H10942300	Habitat for Humanity#3-LTC	•	7,615	0	0	U	0	0

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# Five-Year Forecast Project Requirements Detail FY 2011-12 FY 2012-13 FY 2013-14 FY 2014-15 FY 2015-16 FY 2016-17

			FY 2011-12	FY 2012-13	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17	
	Portland Hsg Bureau	Total	8.360,687	2,528,352	1,654,283	2.888,599	3,975,433	1,665,584	
Property Redev	•								
Commercial Pro	operty Redevelopm								
P36050815	SE 92nd Redev-LTC-Adm		500,000	500,000	1,000,000	1,000,000	250,000	0	
P36050817	SE 92nd Redev-LTC-Pred		90,195	0	0	0	0	0	
P36050819	SE 92nd Redev-LTC-mgmt		3,700	0	0	0	0	0	
P36050915	LTC Town Ctr Redev-LTC-Ad	im	1,197,564	3,000,000	1,000,000	500,000	500,000	500,000	
P36050916	LTC Town Ctr Redev-LTC-Pl	an	600	0	0	0	0	0	
P36050917	LTC Town Ctr Redev-LTC-Pr	ed	43,428	0	0	0	0	0	
P36050918	LTC Town Ctr Redev-LTC-Im	pl	2,493	0	0	0	0	0	
P36050919	LTC Town Ctr Redev-LTC-mg	gmt	278,982	0	0	0	0	0	
P36051215	Jns Ck Ind Area Revit-LTC-A	dm	0	500,000	2,000,000	200,000	200,000	1,000,000	
P36051217	Jns Ck Ind Area Revit-LTC-P	red	100,000	0	0	0	0	0	
P36052015	Neighborhood Cleanup-LTC-	Adm	50,000	0	0	0	0	0	
P36055015	Foster Road Redev-LTC-Adn	n	13,700	45,000	1,000,000	1,000,000	0	1,000,000	
P36091015	Public Outreach-LTC-Adm		1,000	0	0	0	0	0	
	al Estate Lending								
R01100360	CPRL-General-LTC		300,000	300,000	300,000	300,000	300,000	300,000	
•	development Grants								
	CLG-General-LTC		108,000	300,000	300,000	200,000	200,000	200,000	
G02100360	DOS-General-LTC		75,000	75,000	75,000	50,000	50,000	50,000	
	SIP-General-LTC		620,000	300,000	500,000	500,000	500,000	500,000	
	GFGP-General-LTC		125,000	125,000	125,000	125,000	125,000	125,000	
G05100360	CEWP-General-LTC		688,680	0	0	0	0	0	
	Property Redev	Total	4,198,342	5,145,000	6,300,000	3,875,000	2,125,000	3,675,000	
Total Program Expend	ditures		16,694,029	11,860,852	11,041,783	8,934,599	7,271,433	6,511,584	
Personal Services			859,882	850,269	525,479	418,246	405,591	366,595	
Transfers - Indirect			1,500,338	2,095,095	1,660,068	1,321,101	1,281,540	1,158,088	
PHB Staff/Admin			0	0	0	0	0	0	
Total Fund Expenditu	res		19,054,249	14,806,216	13,227,330	10,673,946	8,958,564	8,036,267	
Contingency			1,472,677	5,583,896	7,647,483	3,745,500	5,003,412	3,645,627	
Ending Fund Balance			0	0	0	0	0	0	
Total Requirements			20,526,926	20,390,112	20,874,813	14,419,446	13,961,976	11,681,894	

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# Five-Year Forecast Project Requirements Detail

FY 2011-12 FY 2012-13 FY 2013-14 FY 2014-15 FY 2015-16 FY 2016-17

		FY 2011-12	FY 2012-13	FY 2013-14	F 1 2014-15	FT 2010-16	FY 2016-17
North Macadam	URA						
•							
Resources Beginning Fund Balance	_	7.958.775	2,345,982	1,141,810	428.269	158.520	253.126
	e	315.472		333.397		353.641	
Fees and Charges Interest on Investments			324,309		343,341		364,251
		25,000	23,460	11,418	4,283	1,585	2,531
Loan Collections		166,935	128,882	128,882	128,882	128,882	128,882
Long Term Debt		3,750,000	16,000,000	0	0	0	562,892
Property Income		15,000	15,000	15,000	15,000	15,000	15,000
Short Term Debt		6,325,513	5,815,755	4,408,229	1,549,633	1,593,602	6,807,107
Total Fund Resource	s	18,554,695	24,653,368	6,038,736	2,469,408	2,251,230	8,133,789
Requirements							
Program Expenditure	5						
Administration							
Financial Admir	nistration						
A45101325	Debt Management-NMC	32,000	20,000	20,000	20,000	20,000	20,000
	Administration Total	32,000	20,000	20,000	20,000	20,000	20,000
Business Dev							
Cluster Industry	Development						
B15102325	Site Recruitment-NMC	14,250	32,000	32,000	0	0	0
B15701325	Bio-Tech Build-Out-NMC	575,000	0	0	0	0	0
Business Lendi	ng						
	BIF-General-NMC	700.000	500.000	500,000	400,000	285.000	430,000
	Business Dev Total	1,289,250	532,000	532,000	400,000	285,000	430,000
Infrastructure	Dasiness Dev Total	,,200,,200	002,000	552,555	400,000	200,000	400,000
Parks							
	Central Dist Greenway-NMC-Adm	3,752,025	0	0	0	0	0
	Caruthers Park-NMC-Adm	367.161	0	0	0	0	0
	New Init - Parks & Gr-NMC-Adm	307,101	0	0	0	0	_
		U	U	U	U	U	2,000,000
Public Facilities				4 700 005			
	Life Science Parking-NMC-Adm	0	0	1,703,625	0	0	0
Transportation		_		_	_	_	_
	Light Rail-NMC-Adm	0	10,000,000	0	0	0	0
	South Portal Design-NMC-Adm	400,000	0	0	0	0	0
	N Dist Infra Conduit-NMC-Adm	300,000	0	0	0	0	0
N32530515	EcoDistrict Conduit-NMC-Adm	250,000	0	0	0	0	0
N32530615	Central Dist Infra-NMC-Adm	166,000	0	0	166,000	166,000	83,000
N32530715	Trans Strategy Dev-NMC-Adm	0	50,000	0	0	0	0
N32533715	Gibbs St Ped Bridge-NMC-Adm	578,000	0	0	0	0	0
N32534115	Trans Initiatives-NMC-Adm	0	50,000	50,000	50,000	50,000	2,000,000
	Infrastructure Total	5,813,186	10,100,000	1,753,625	216,000	216,000	4,083,000
Portland Hsg Bure	au						
PHB Housing							
H15430325	Affordable Rental Hsg-NMC	0	0	0	0	0	1,560,000
H15900325	PHB Staff & Admin-NMC	353,877	269,250	70,733	69,629	72,578	151,714
H15943325	Affordable Veterans Hsg-NMC	6,750,000	10,721,164	1,250,000	0	0	0
	Portland Hsg Bureau Total	7,103,877	10,990,414	1,320,733	69,629	72,578	1,711,714
Property Redev		.,,		.,,		,	.,,
	operty Redevelopm						
	Central City 2035-NMC	21,235	0	0	0	0	0
	Eco District-NMC-Adm	150,000	0	0	0	0	0
	CC 2035-NMC-Adm	0	116.221	0	0	0	0
	RiverPlace Lot 8 Rdv-NMC-Adm	50,000	110,221	0	0	0	0
	RiverPlace Lot 3 Rdv-NMC-Adm		_	0	0	0	0
		50,000	35,000	_	_	_	_
P32558015	RiverPlace Prop Mgmt-NMC-Adm	15,000	0	0	0	0	0

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